

The Wingham Ward of the Township of North Huron

Contract Policing Proposal

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Executive Summary

The Ontario Provincial Police (OPP) has over 100 years of experience in providing effective community-based policing and protection throughout Ontario. The OPP has provided municipal policing services under contract for over 60 years and currently maintains contracts with more than 130 communities across Ontario.

The Wingham Ward of the Township of North Huron requested a costing for OPP municipal policing. This contract will be for a defined number of contractual hours of service as represented by uniform Full Time Equivalent (*FTE), plus civilian FTEs. It is based on hours of service and reflects the integrated service delivery model, whereby service can be provided from any detachment uniform position. The contract term will be 3+ years, meaning it will cover the remaining days and months in the year the contract takes effect, plus three calendar years thereafter. The contract is intended to be a transition contract after which time the municipality will be integrated into the OPP Billing Model. The OPP Billing Model is based on the municipality paying an amount equal to the sum of the municipality's allocated portion of the OPP's total municipal policing base and calls for service costs, and the costs for overtime, cleaning/caretaker, accommodation, court security and offender transport as applicable.

This proposal is based on the level of policing services required to provide adequate and effective policing as set out in *Regulation 3/99 of the PSA*, *Adequacy and Effectiveness of Police Services*.

Based on this information, the Wingham Ward of the Township of North Huron requires both proactive and reactive policing, 24 hours a day, seven days a week. The Huron County OPP Detachment will be the Administration/Operations Centre. The resources identified will be deployed to the Wingham Ward of the Township primarily from this facility.

	Position	(1) FTE Contract Resources		
-	Detachment Commander (Inspector)	0.08		
-	Staff Sergeant - Detachment Manager	80.0		
-	Sergeant	1.00		
-	Constable	5.00		
-	(2) Uniform Position (Subject to Review)	1.00		
	Total Uniforms	7.16		
-	Detachment Admin Clerk (Full-Time)	1.00		
	Total Civilians	1.00		

^{(1) &}quot;Full-Time Equivalent" (FTE) means a unit of at least 1,417 hours of policing services delivered to the municipality by officers each year. It does not refer to an officer exclusively dedicated to this Agreement.

This proposal reflects the integrated policing concept, incorporating a policing services contract for the Wingham Ward of the Township of North Huron, along with other municipal and provincial policing responsibilities under one administration.

The Huron County Detachment Commander would be responsible to oversee all aspects of service delivery. The OPP contract complement identified in this proposal would be assigned to the policing needs of the Wingham Ward of the Township of North Huron. Administrative and support resources would be shared and costed accordingly. The detachment management including Staff Sergeant(s) and Sergeant / Platoon Leaders as applicable would provide assistance and supervision to the identified complement.

⁽²⁾ The following position(s) will initially be costed at the Constable rate: Chief. The Billing Statement will be updated to reflect actual position(s) and rate billed to the municipality following a Rank Level Determination (RLD) process.

The OPP is committed to ensuring, where applicable and appropriate, the proper transfer of police records (electronic and paper) from an amalgamated Police Service. A mandatory pre-screening process was conducted during the Police facility site visit to determine the current state of record keeping and storage for all electronic and paper records for your Police Service (outside of Niche RMS). The purpose was to determine compliance with Adequacy and Effectiveness Standards/Police Service Guidelines, and to make recommendations that specifically identify actions to be completed prior to the amalgamation. Depending on the scope/complexity of the work identified for completion, additional resources may need to be assigned/ secured by the Police Service, the OPP or the Municipality. The municipality is responsible for the proper storage of electronic and physical records for the applicable retention period. If the municipality cannot provide suitable storage, the OPP will assist the Municipality in identifying an alternative storage solution. Any costs associated with the storage of records are the responsibility of the municipality. A summary of the Records and Information Management (RIM) report is attached as Appendix "A".

This proposal is based on the premise that all amalgamating employees will report to, and deploy from Huron County OPP Detachment. Should a one-time cost for alterations or modifications of the Huron County OPP Detachment facility be incurred in order to accommodate the amalgamated members, such one-time cost will be included in the OPP Contract Proposal Initial costs page. In addition, the municipality will be billed Accommodation and Cleaning costs based on a per officer cost, and such costs will be included in the OPP Contract Proposal Costing Summary.

The contract costs include a comprehensive range of services that are made available to the Wingham Ward of the Township of North Huron. For example, expenses relating to contract negotiations, arbitration, grievances, civil litigation, tendering/purchasing, information technology, fleet and telecommunications are included in the overall costing formula. These services often require considerable internal and external expertise and the high costs normally associated with such services are defrayed through the contract for OPP service.

NOTE: The most recently approved costing formula shall apply in the calendar year following its approval.

OPP salary costs are comprised of two components: base salary and the Provincial Responsibility Incentive. The rates are based on weighted average rates of all OPP municipal detachment staff by rank, level and classification. These costs are adjusted annually to reflect actual costs. Overtime is estimated at the provincial average. The provincial average is recalculated and updated annually as part of the cost-recovery formula, and it, too, is reconciled to actual usage during year-end adjustment process.

The Wingham Ward of the Township of North Huron will be required to establish a Police Services Board, as mandated by Section 10 of the *Police Services Act* that will generally determine objectives and priorities for policing service within the community, after consultation with the Detachment Commander. The Commissioner is committed to ensuring that the Detachment Commander of the Huron County OPP Detachment responds appropriately to the Board's advice and priorities in a manner consistent with the Board's identified concerns, expectations and needs.

Generally, all existing community service programs and community policing committees are maintained, in consultation with the Police Services Board.

Any new community service programs considered may be implemented after consultation with the Wingham Ward of the Township of North Huron Council, the Wingham Ward of the Township of North Huron Police Services Board and the Huron County Detachment Commander.

When a municipality chooses to receive police services from the OPP under contract, the OPP will ensure that the required resource levels are met. The shared infrastructure of the OPP broadens local access to resources, expertise, solutions, training and management without duplicating services. In this case, the Wingham Ward of the Township of North Huron will continue to benefit as additional staff are readily available from within the Huron County OPP Detachment as well as other detachments and regions, should the need arise.

It is long-standing OPP policy and practice to be accountable to the communities we serve. The Commander of the Huron County OPP Detachment, or designee, will report to the Police Services Board on a regular basis, as per the direction of the Board. The OPP is experienced in being accountable to the municipalities we serve. With over 100 contracts currently in place and future contracts pending, there is great emphasis placed on OPP accountability to Police Services Boards.

The Huron County Detachment will only accept Criminal Record and/or Vulnerable Sector check requests from residents of the Wingham Ward of the Township of North Huron. Such checks will be conducted on, and for the person making the request. The OPP does not conduct criminal record checks on behalf of any third party.

If the Wingham Ward of the Township of North Huron chooses to accept an OPP contract for its policing service, the Huron County OPP Detachment Commander will assign resources, focusing on meeting the Wingham Ward of the Township's unique policing needs.

Value for the Wingham Ward of the Township of North Huron:

- · Assurance of adequacy and effectiveness of police services;
- Dedication to resolving community issues through local involvement and community policing committees;
- Availability of additional staffing support from neighbouring detachments, regional headquarters and general headquarters;
- Access to a comprehensive infrastructure and specialized services (refer to the included "Services
 offered by the OPP" page for a list of support and services available); and
- Work with the Detachment Commander in determining the local policing priorities and objectives through the Wingham Ward of the Township of North Huron Police Services Board.

The estimated policing cost for 2018 associated to this proposal based on the Uniform and Civilian **2018 Salary schedules** is **\$1,275,299**. This **does not** include the related initial start-up costs of **\$206,738** as listed on the OPP Contract Proposal Initial Costs. Following the completion of the required modifications to the OPP Detachment to accommodate the amalgamated personnel, the "estimated Detachment modifications" cost will be updated to the actual cost, and the municipality will be invoiced accordingly.

Each subsequent year's Annual Billing Statements will be calculated using the most current costs based on the latest approved OPP Cost Schedule.

Salary, benefits, overtime, statutory holiday payouts and shift premiums are reconciled at year-end to reflect the actual costs. The total number of Uniform FTE hours is also reconciled ensuring the minimum number of contractual hours were met. A breakdown of the costs has been included, as well as the salary and cost schedule for the year 2018.

Please Note:

Not included in this proposal are:

- The cost of maintaining the Police Services Board
- Any applicable costs associated with the storage of electronic and physical records
- Any applicable revenues accruing to the municipality as a result of police activity

(Note - This proposal expires on 09 July 2018).

The following page contains a list of services provided to your community by the OPP. A complete description of the services is included in the document entitled "OPP Policing Services Profile" The services described are included in the overall OPP costing formula.

Services offered by the OPP to the Wingham Ward of the Township of North Huron

- 24 hour Proactive and Reactive Policing
- Aboriginal Policing Services
- Administrative Support Services
- Auto Theft Investigation
- Auxiliary Policing program
- Aviation Services
- Behavioral Sciences
- Breathalyzer/Intoxilyzer Technicians
- Business Planning
- By-law Enforcement (as mutually agreed upon, excluding animal control and building code by-laws)
- Canine
- Chemical, Biological, Radiological and Nuclear (CBRN) Response
- Child Pornography Investigation
- Communications/Dispatching
- Community Policing
- Community Safety Services
- Complaint Investigation
- Court Case Management
- Crime Prevention
- Crime Stoppers Program
- Criminal Investigation
- Crisis Negotiation
- Drug Enforcement
- Emergency Planning and Response
- Employee & Family Assistance Program
- Explosives Disposal
- Field Support Unit

- Forensic Identification
- Front Line Supervision
- Hate Crimes/Extremism
- Hostage Negotiation
- Human Resources Services
- Illegal Gaming Investigation
- Incident Command
- Intelligence Section
- Major Case Management
- Marine/Snowmobile/ATV
- Media Relations
- Offender Transport Services
- Organized Crime Investigation
- Dignitary and Justice Officials Protection and Investigation
- Recruiting
- Reduce Impaired Driving Everywhere (R.I.D.E.)
- Search & Rescue
- Sex Offender Registry
- Scenes of Crime Officers
- Surveillance (Electronic & Physical)
- Tactics and Rescue
- Technical Traffic Collision Investigation
- Threat Assessment
- Traffic Enforcement & Safety
- Training
- Underwater Search and Recovery
- Urban Search and Rescue
- Violent Crime Linkage Analysis (VICLAS)
- Victims Assistance

2018 OPP Cost Schedule for Amalgamating Police Services (Based on 2017 Municipal Cost-Recovery Formula (1))

The following categories are taken into consideration when preparing the costing proposal:

<u>Item</u>	2018 Estimates			
Uniformed Staff Salaries (2)	Inspector Staff Sergeant Staff Sergeant Sergeant Constable Part-time Constable	•	Petachment Commander) Petachment Manager)	
Overtime Rate (Provincial Average) (2) Shift Premium (2) Statutory Holiday Payout (2)	5.41% of uniformed staff salaries \$681 per uniformed member - Sergeant and below \$3,499 per uniformed member (excluding part-time)			
Civilian Staff Salaries (2)	Court Officer Detachment Administrativ	\$65,446 \$64,326		
Benefit Rates (2)	26.96% uniformed staff - non-commissioned (part-time 14.68% 26.53% uniformed staff - commissioned 25.17% civilian staff (part-time 19.44%) 2% overtime payments			
Support Salaries and Benefits (Cost per uniformed member)	Communication Operator Prisoner Guards Operational Support RHQ Municipal Support Telephone Support Office Automation Suppo Mobile and Portable Radio	rt	\$6,322 \$1,698 \$4,520 \$2,358 \$123 \$628 \$168	
Other Direct Operating Expenses (ODOE) (Cost per uniformed member, unless otherwise stated)	Communication Centre Operational Support RHQ Municipal Support Telephone Mobile Radio Equipment Office Automation - Unifo - Civili Vehicle Usage (3) Detachment Supplies & E Accomodation & Cleaning Uniforms & Equipment	rm an Equipment	\$203 \$807 \$219 \$1,289 \$286 \$1,854 \$1,689 \$4,768 \$505 \$1,188 \$1,938	

- (1) Municipal Cost-Recovery Formula is reviewed and updated annually. A revised cost recovery formula shall be applied in the calendar year following the review and costs shall be adjusted accordingly. The current cost recovery formula, the 2017 Municipal Cost-Recovery Formula, has been used to project costs for 2018.
- (2) Salary rates are based on weighted average rates of all OPP municipal detachment staff by rank, level and classification. The 2018 salaries are based on the 2018 rates set in the 2015 to 2018 OPPA Uniform and Civilian Collective Agreements. The salaries rates, benefit rates, statutory holiday payouts and shift premiums will be reconciled to the current year provincial average. Overtime is reconciled to actual costs allocated to the municipality.
- (3) Vehicle Usage cost is calculated without depreciation of \$2,576, as initial start-up costs in the contract proposal includes the purchase cost of vehicles. Depreciation will not be billed for the duration of the contract.

NORTH HURON TP- WINGHAM

Estimated Policing Costs for the period January 01, 2018 to December 31, 2018
Costs in accordance with the 2018 OPP Cost Schedule for Amalgamating Police Services (updated annually)

Salaries and Benefits

Total Estimated Policing Costs Including Ini	tial Costs	8				\$ 1,482,037
Uniform, Equipment and Vehicle Initial Costs	(Note 7)					206,738
Estimated Annual Policing Costs					_	\$ 1,275,299
Uniform & Equipment Year-One Adjustment	(Note 6)					(13,566)
Sub-total Estimated Gross Policing Costs						1,288,865
Total Other Direct Operating Expenses					-	95,177
Total Support Staff Salaries and Benefits Costs Total Salaries & Benefits Other Direct Operating Expenses Communication Centre Operational Support RHQ Municipal Support Telephone Mobile Radio Equipment Repairs & Maintenance Office Automation - Uniform Office Automation - Civilian Vehicle Usage Detachment Supplies & Equipment Accommodation & Cleaning Contract. Uniform & Equipment		203 807 219 1,289 286 1,854 1,689 4,768 505 1,188 1,938			1,453 5,778 1,568 9,229 2,048 13,275 1,689 34,139 3,616 8,506 13,876	113,250 1,193,688
Support Staff (Salaries and Benefits) Communication Operators Prisoner Guards Operational Support. RHQ Municipal Support Telephone Support Office Automation Support Mobile and Portable Radio Support		6,322 1,698 4,520 2,358 123 628 168		_	45,266 12,158 32,363 16,883 881 4,496 1,203	440.000
Detachment Civilian Members Detachment Administrative Clerk Total Detachment Civilian Salaries Civilian Benefits Total Detachment Civilian Salaries & Benefits	(Note 1) Full-time (Note 5)	64,326	Positions 1.00	\$ 64,326	64,326 16,191	80,517
Staff Sergeant Sergeant Constable Uniform Position (Rank to be determined). Total Uniform Salaries Overtime. Statutory Holiday Payout Shift Premiums Uniform Benefits Total Uniform Salaries & Benefits	(Note 2) (Note 3) (Note 1) (Note 4) (Note 5)	129,918 116,535 98,826 98,826 3,499 681	0.08 1.00 5.00 1.00	10,393 116,535 494,130 98,826	732,313 39,618 25,053 4,767 198,170	999,921
Uniform Members Inspector	(Note 1)	\$/FTE 155,356	Positions 0.08	\$ 12,428		

OPP Contract Proposal Costing Summary
NORTH HURON TP- WINGHAM
Estimated Policing Costs for the period January 01, 2018 to December 31, 2018
Costs in accordance with the 2018 OPP Cost Schedule for Amalgamating Police Services (updated annually)

NOTES TO STATEMENT

This 2018 annual cost estimate is calculated based on costs detailed in the 2018 OPP Cost Schedule for Amalgamating Police Services. The OPP Cost Schedule is updated annually and each year's estimate of annual municipal police service costs is based on the most recent schedule in effect.

- Salary rates are based on weighted average rates for municipal detachment staff by rank, level and classification. The 2018 salaries
 incorporate the January 1, 2018, 1.75% general salary rate increase set in the 2015 to 2018 OPPA Uniform and Civilian Collective Agreements.
 The benefit rates are based on the most recent rates set by the Treasury Board Secretariat, (2017-18).
- 2) Amalgamating staff subject to the Rank Level Determination process are indicated as "Uniform Position", for the purposes of this costing, the Constable salary rate has been applied. This amount is subject to change. The municipality will be billed based on the finalized OPP rank classification.
- 3) Overtime is calculated for uniform members based on a provincial rate of 5.41% of uniform salaries. Overtime is reconciled to actual costs allocated to the municipality.
- 4) Shift Premium is calculated at \$681 per Sergeant, Constable and Uniform Position (rank to be determined) and reconciled to actuals.
- 5) The benefit rates are 26.53% for commissioned uniformed officers, 26.96% of salaries for uniformed officers, 25.17% for civilian staff and 2% for overtime payments.
- 6) Uniform & Equipment is calculated at \$1,938 per uniformed member. The first year of the contract the municipality will be required to pay for the Inspector/Staff Sergeant portion only in the amount \$310. A reduction of \$13,566 will be applied based on the number of amalgamating officers as initial costs are charged for the first year and therefore the per uniformed member costs will not be charged in year one of the contract.
- 7) Uniform, Equipment, Vehicle and Facility Costs are detailed on the OPP Contract Proposal Initial Costs. Costs related to the facilities as detailed on the OPP Contract Proposal Initial Costs will be invoiced separately by the OPP Facilities Section.

OPP Contract Proposal Initial Costs NORTH HURON TP- WINGHAM

Uniform, equipment and vehicle	Quantity	Unit price		it price Total pri	
Uniform and equipment - non-commissioned	7	\$	4,207	\$	29,447
Firearms including use of force equipment - uniform	7	\$	1,113	\$	7,789
C8a2 close quarter battle carbine per vehicle	2	\$	2,455	\$	4,910
Taser	4	\$	1,550	\$	6,202
Taser air cartridge operational - four per taser	16	\$	52	\$	837
Taser X2, Power Magazine, PPM - two per taser	8	\$	94	\$	748
Patrol vehicle	2	\$	37,555	\$	75,111
Mobile radio package opp-2 with repeater incl. initial installation	2	\$	13,101	\$	26,202
Portable radio	7	\$	863	\$	6,041
Decatur genesis ii select dual antenna radar moving radar	1	\$	2,967	\$	2,967
Kustom falcon hr stationary handheld radar	1	\$	1,285	\$	1,285
Dräger 6810 glc alcohol screening device	2	\$	575	\$	1,150
Total Uniform, Equipment and Vehicle				\$	162,688
Facilities (See Note)					
Beat Radio System				\$	30,000
Estimated Detachment modifications				\$	14,050
Total Initial Costs				\$	206,738

Note - Costs related to the facilities and detailed above will be invoiced separately by the OPP Facilities Section.

O.P.P. Contacts

Please forward any questions or concerns to Inspector Jason Younan, Detachment Commander, Huron County Detachment, or Sergeant Kulvir Deol, Contract Analyst, Municipal Policing Bureau, OPP General Headquarters.

Inspector Jason Younan (519) 524-8314

Sergeant Kulvir Deol (705) 329-6236

WINGHAM WARD OF THE TOWNSHIP OF NORTH HURON POLICING BOUNDARIES

APPENDIX "A"

WINGHAM WARD OF THE TOWNSHIP OF NORTH HURON

Wingham Ward is uniquely located within the Township of North Huron, Ontario and is currently policed by the Wingham Police Service. The Township of North Huron requested the OPP to provide a costing proposal for the delivery of policing services for the Wingham Ward of the Township of North Huron.

Below are the set boundaries of the Wingham Ward provided to the OPP by the Township of North Huron for which this costing proposal has been developed.



RECORDS AND INFORMATION MANAGEMENT (RIM) REPORT SUMMARY

APPENDIX "B"

Pre-Amalgamation Records Review - Wingham Police Service

On September 23, 2016, the Records & Information Management Unit (RIM) of the Ontario Provincial Police (OPP) completed a preliminary site visit of the Wingham Police Service (WPS). An assessment of the current status of the police services' recordkeeping practices/procedures was conducted.

A methodology was developed that assesses the current state of records using three categories; paper records, electronic records (servers, emails etc.), physical storage conditions; as well as the current records management processes. Initial assessment shows that resources would need to be dedicated to bringing all paper and electronic records to a mutually acceptable state so that they can be stored and/or transferred prior to amalgamation (including DVDs, e-mails and external storage devices). WPS would require OPP expertise to complete this exercise and provide oversight.

The OPP is in a position to share these preliminary findings and work with WPS to identify the steps and stages to bring records up to a mutually accepted state. Should the costing proposal be accepted, and an amalgamation is to take place, specific records responsibilities would need to be assigned to one or a combination of the following: the OPP, the WPS and/or the Municipality.

The following six stages must be completed prior to an amalgamation:

- 1. Document and destroy records that have reached their retention at the time of an amalgamation
- 2. Document and retain records with the municipality until the record has reached its retention
- 3. Document and notify/transfer records to a 3rd party agency
- 4. Document and transfer active records to the OPP
- 5. Transfer all original crown briefs in possession of the Police Service to the Ministry of Attorney General, and destroy all duplicate copies of crown briefs prior to amalgamation.
- 6. Provide access to all paper and electronic records required to support the Municipal Policing Bureau amalgamation processes, specifically files related to: payroll, attendance, employee performance and learning plans, and employee formal and informal discipline.

The OPP RIM Unit will work collaboratively with WPS to ensure the legislative/regulatory requirements of the *Police Services Act, R.S.O. 1990*, Sections 31(1) and 41(1) have been met, specific to the Management of Police Records as outlined in Section AI-007 of the *Policing Standards Manual (2000)*. In addition, the RIM Unit and WPS will certify that the amalgamation process is completed in accordance with the municipality's By-Law for the Retention of Police Records, the OPP approved Records Maintenance Manual and the *Archives and Recordkeeping Act, 2006*, and ensure the transfer/disposal of records is completed in compliance with the above. If the municipality does not have a related By-Law an appropriate solution will be identified to ensure the certification can be completed. The OPP is absolved of all legislative regulatory reporting requirements, both federal and provincial, related to the municipal police service prior to the amalgamation.